

Hampshire County Council

Waste and Resource Management

Supporting Statement

1. This application is to remove condition 3 of Planning Application No: App/15/01092 in respect of the Hayling Island Household Waste Recycling Centre, Fishery Lane, Hayling Island PO11 9NR to allow the acceptance of Trade Waste at the Household Waste Recycling Centre.

Background

2. Hampshire County Council, as a Waste Disposal Authority, has a legal responsibility to arrange “for places to be provided at which persons resident in its area may deposit their household waste and for the disposal of waste so deposited” (section 51 para. 1(b) of the Environmental Protection Act 1990).

The County Council discharges this duty by the provision throughout the County of 24 facilities designated as Household Waste Recycling Centres.

3. The Hayling Island Household Waste Recycling Centre (HWRC) is a ‘single –level’ site on Havant Borough Council owned land, with an area of approximately 0.06 hectares (0.15 acres) located off Fishery Lane, Hayling Island, PO11 9NR.
4. The HWRC is operated by a management contractor appointed by Hampshire County Council and has an Environmental Permit issued by the Environment Agency for use as a Waste Recycling Centre.
5. In 2014/15 3,231 tonnes of waste was delivered to the HWRC with 81% being recycled/composted/reused and recovered. The site is ranked the 18th best performing site and is the 25th busiest across the County Council HWRC network.

Acceptance of Trade Waste at the HWRC

6. In the 2011 Waste Review, the UK Government set out a clear statement of intent to encourage Local Authorities to enable small businesses to access cost effective recycling facilities, including consideration of recycling facilities to be offered at HWRCs.
7. The ongoing reductions in Hampshire County Council’s funding have created a continual requirement to look very carefully at where we focus our resources. Looking at the costs of running the HWRC service is part of this. Allowing HWRCs to accept business waste on a chargeable basis, on weekdays only, will generate income to the County Council while helping small local businesses to recycle their waste. Other local authorities already operate profitable business waste services at their local HWRCs e.g. Staffordshire and Warwickshire County Councils.
8. It is estimated that there is currently between 400-900 tonnes of commercial waste delivered to each HWRC which costs HCC and therefore the taxpayer a significant amount of money. HCC would like to eliminate this as much as practicably possible through trade waste controls and an affordable trade waste charging system.
9. In the summer of 2014 a public consultation was held asking respondents to agree or disagree with the principles of various HWRC policy options and how the proposals could be operated to best suit them, thus providing quantitative and qualitative feedback. The proposal to provide a chargeable business waste service was supported by respondents both as householders and businesses;

Principle	Agree (%)	Neutral (%)	Disagree (%)
Businesses paying	69	14	15
Sharing sites with businesses	50	23	25

Principle	Likely (%)	Unsure (%)	Unlikely (%)
Businesses likely to use the service	89	7	5

Concerns of potential conflict with the household service (e.g. capacity, increased queues etc.) and suggestions to restrict the times when businesses could use the sites, particularly that weekends should be reserved for householders, were the main points raised by respondents to the consultation. Therefore the acceptance of trade waste will be limited to week days only when the sites are quieter.

10. The results from the consultation and the HWRC service provision review were taken to The Executive Member for Economy, Transport and Environment decision meeting on 4 November 2014 and the proposal for accepting trade waste was approved as part of a series of recommendations.
11. The charging system will be simple, affordable, and auditable. Once the waste has been measured using an apportionment methodology recognised by WRAP (Waste and Resources Action Programme) and payment made, traders will be able to use the site in the same way that householders do. The apportionment methodology is based on the volume and type of waste and the size of the vehicle carrying it. Traders will be allowed to deposit any waste types that are currently accepted at the HWRC, no additional waste types will be introduced.
12. The HWRC is designed for cars, vans and vehicles with trailers and there are no plans to allow trade waste to be delivered in vehicles different to those already accepted on site. The following vehicles are not allowed to use HWRC sites vehicles over 3.5 tonnes, trailers over 3m in length and horseboxes.
13. Householders who own a van or a trailer will still be able to deposit household waste through the existing van and trailer permit scheme. The permit system sits alongside other existing trade waste control measures of ANPR (automatic number plate recognition) and CCTV cameras.
14. Materials such as soil and rubble, plasterboard, asbestos and some types of wood such as fencing, doors and windows are defined as 'non-household' materials. HCC currently accepts these items for free on a limited basis from members of the public.

Under current government legislation as this material is not classed as household waste HCC is not obliged to accept it and is entitled to levy a charge to the householders for doing so. Due to the cost savings needed to be found throughout the HWRC network soil and rubble, plasterboard and asbestos will soon incur a charge. This is likely to mean a significant reduction in the volumes of these wastes being brought to site as householders utilise other waste disposal methods e.g. skip hire and hippo bags. Other counties have experienced at least a 50% reduction in amounts of chargeable waste arriving at sites and many have seen much greater reductions. These non-household waste types are the materials most likely to be brought in by traders and therefore any reduction in the household volumes will create capacity in the system for traders to use.

15. The HWRC network is busiest at weekends and therefore trade waste will only be accepted on weekdays, Monday to Friday. Hayling Island HWRC has an average of 88 vehicles an hour during the summer week days and 91 at weekends that is a difference of 3 vehicles. The summer figures have been used as the HWRCs are busiest in the summer.

16. The trade waste scheme will be managed to ensure that the number of trade customers does not exceed the capacity of the site. Methods which impact on the number of traders using the service include pricing and timing of the available trade service. The current proposal is to offer the trade service during all opening hours from Monday to Friday initially. If large numbers of traders are noted using the sites at peak times, the timing could be adjusted to exclude traders from the busiest times of day. Other Counties who have implemented charging for trade waste did not see a noticeable increase in the volume of traffic at their sites.
17. The expected reduction of DIY waste will lead to a reduction in servicing vehicles visiting the site, however the trade waste service may lead to servicing vehicles visiting the sites more often. As Hayling Island HWRC is a small single-level site it has to close for bin servicing, therefore if the site experiences a significant increase in the frequency of bin servicing that has any negative impact on the running of the HWRC, then the trade waste service will be reviewed and amended as appropriate. The key point being that the trade service will be managed such that it doesn't negatively impact the ability of householders to use the HWRC sites.

Conclusion

- This application seeks to remove Condition 3 to allow the acceptance of trade waste at the HWRC.
- Due to the reduction in HCC funding, the costs of running the HWRC network are being reduced through the introduction of a new contract including new initiatives. Accepting trade waste will generate income which will reduce the running costs of the HWRC service.
- The Government is keen to promote the acceptance of Trade Waste at HWRC sites and the scheme received HCC Member approval on 4/11/2014.
- Trade Waste will only be accepted on weekdays when the HWRC site is less busy and therefore has capacity to accept the extra vehicles without causing problems on the highway network.
- Reductions in 'non-household' waste volumes through charging householders for DIY waste will increase capacity to accept these waste types from Traders.
- The trade waste service will be managed such that it does not negatively impact the ability of householders to use the HWRC sites.